

## Message Text

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45

ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 DODE-00 PM-09 H-02 INR-09 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-14 USIA-12

NEA-10 GAC-01 MBFR-03 SAJ-01 OIC-04 AEC-11 OMB-01

ACDA-19 IO-12 EB-11 STR-08 COME-00 TRSE-00 AGR-20

SCA-01 CU-04 CIEP-02 RSR-01 /199 W

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R 281045 Z MAR 73

FM AMEMBASSY HELSINKI

TO SECSTATE WASHDC 5848

INFO ALL CSCE CAPITALS 160

USMISSION BERLIN

USEC BRUSSELS 356

C O N F I D E N T I A L HELSINKI 0802

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: MARCH 27 WORKING GROUP DISCUSSIONS OF  
ECONOMIC COOPERATION ISSUES

1. SUMMARY. SOVIET REP ( ZORIN) URGED ADOPTION OF  
USSR BASKET TWO " CHAPEAU" AS FIRST AGREED DOCUMENT OF  
WORKING GROUP ON ECONOMIC COOPERATION, BUT WAS STYMIED  
BY WESTERN DELS. UK REP PROPOSED CREATION OF INFORMAL  
MINI- GROUP TO CONTINUE BASKET TWO DRAFTING WHILE  
WORKING GROUP MOVES ON TO BASKET THREE ( HUMAN CONTACTS),  
BUT WAS OPPOSED BY ZORIN WHO ARGUED THAT WORKING GROUP  
SHOULD FINISH COOPERATION MANDATE BEFORE TAKING UP  
HUMAN CONTACTS ISSUE. SEVERAL DELS COMMENTED ON IN-  
DUSTRIAL COOPERATION AND ALL- EUROPEAN PROJECTS AND  
NOTED IMPORTANCE OF MANDATE REFERENCE TO DEVELOPING  
COUNTRIES. SPAIN TABLED DRAFT MANDATE ON TOURISM. END  
SUMMARY.

2. SOVIET REP CONTENTED DRAFTING STAGE HAS BEGUN ON  
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ECONOMIC COOPERATION MANDATE AND ASSERTED SOVIET DRAFT INTRODUCTORY LANGUAGE ( HELSINKI 754) REPRESENTS SYNTHESIS OF VIEWS OF ALL OTHER DELS. HE POINTED OUT THAT NO RPT NO ALTERNATIVE COMPROMISE LANGUAGE HAS BEEN TABLED. IN VIEW OF THIS, HE ASKED CHAIRMAN TO DECLARE CONSENSUS THAT SOVIET DOCUMENT ACCEPTABLE TO ALL AS FIRST AGREED PORTION OF BASKET TWO MANDATE. FRENCH AND DUTCH REPS RESPONDED THAT SOVIET SUGGESTION PREMATURE. US REP SUPPORTED FRENCH AND DUTCH POSITION. UK REP PROPOSED CREATION OF INFORMAL MINI- GROUP TO CONTINUE BASKET TWO DRAFTING WHILE WORKING GROUP MOVES ON TO BASKET THREE. MINI- GROUP WOULD BASE ITS WORK UPON ALL PROPOSALS TABLED AS WELL AS ANY WHICH MIGHT STILL BE FORTHCOMING. ITALIAN REP ALSO HINTED AT POSSIBLE FUTURE EMERGENCE OF NEW TEXTS. SOVIET REP VEHEMENTLY OPPOSED FORMATION OF NEW MINI- GROUP, REITERATING THAT DRAFTING SHOULD CONTINUE IN WORKING GROUP ON BASIS EASTERN PROPOSALS. HE SAID WESTERN DELS ARGUE EASTERN PROPOSALS REQUIRE CAREFUL EXAMINATION BUT NEVER OFFER CONCRETE COUNTER- PROPOSALS OF THEIR OWN. HE BALKED AT BEGINNING DISCUSSION OF BASKET THREE UNTIL WORK ON BASKET TWO COMPLETED.

3. ( COMMENT: ZORIN THUS CONTINUED HIS CAMPAIGN BEGUN ON MARCH 26 TO FORCE THE PACE ON BASKET TWO WORK. HIS STATEMENT, REPEATED SEVERAL TIMES, THAT NO RPT NO ALTERNATIVE TO EASTERN COMPROMISE TEXT HAS BEEN TABLED, APPEARS INTENDED TO FLUSH OUT EC/ NATO REVISION OF BELGIAN MANDATE ( HELSINKI 776), OF WHICH ZORIN PROBABLY AWARE, AND EXISTENCE OF WHICH UK AND ITALIAN REPS SIGNALLED. END COMMENT.)

4. US REP COMMENTED ON POLISH AMENDMENT TO SOVIET DRAFT MANDATE ON INDUSTRIAL COOPERATION ( HELSINKI 718), MAKING POINT THAT, IN FINAL ANALYSIS, DEVELOPMENT OF INDUSTRIAL COOPERATION DEPENDS IN MANY COUNTRIES ON THE INITIATIVE AND SCOPE OF ACTION OF INDIVIDUAL FIRMS. HOWEVER, GOVERNMENTS, PARTICULARLY IN THE AREA OF LARGER PROJECTS, E. G., THE ENERGY SECTOR, HAVE ROLE TO PLAY. HENCE, COMMITTEE COULD ADDRESS ITSELF TO THOSE GUIDELINES AND MEASURES WHICH MIGHT BE RECOMMENDED TO GOVERNMENTS TO IMPROVE MODALITIES THIS COOPERATION. CONFIDENTIAL

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POLISH REP REPLIED THAT INTER- GOVERNMENTAL AGREEMENTS

ARE ESSENTIAL STIMULANT TO INDUSTRIAL COOPERATION;  
GOVERNMENTS MUST PROVIDE THE SUPPORT AND FACILITIES WHICH  
MAKE SUCH COOPERATION POSSIBLE.

5. FRANCE, NETHERLANDS, SWEDEN AND NORWAY CRITICIZED  
HUNGARIAN MANDATE ON ALL- EUROPEAN PROJECTS ( HELSINKI  
782) AS TOO AMBITIOUS. THEY ARGUED INDUSTRIAL  
COOPERATION WOULD BE MORE EFFECTIVE THROUGH MANY  
SMALL AND MEDIUM- SIZED PROJECTS. SEVERAL WESTERN DELS  
COMMENTED FAVORABLY ON GDR ENVIRONMENTAL COOPERA-  
TION PROPOSAL ( HELSINKI 785); DUTCH AND CYPRUS AND OTHER REPS  
AGREED WITH US COMMENT OF MARCH 26 THAT ENVIRONMENTAL  
MANDATE SHOULD APPLY AMONG " PARTICIPATING STATES."  
NUMEROUS DELS CONCURRED IN CANADIAN, YUGOSLAV AND  
SPANISH STATEMENTS OF MARCH 26 THAT EFFECT OF CSCE  
ON DEVELOPING COUNTRIES SHOULD RECEIVE MENTION IN  
ECONOMIC COOPERATION MANDATE. SPAIN TABLED LANGUAGE  
ON COOPERATION IN DEVELOPMENT OF TOURISM ( TEXT  
SEPTTEL).

6. COMMENT. DURING NATO CAUCUS LATE MARCH 27,  
ALLIES AGREED TO CIRCULATE REVISED BELGIAN MANDATE  
FOLLOWING PLENARY MARCH 28 ( SEE SEPTTEL).  
WHITE

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\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

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